# MPUMALANGA PROVINCIAL GOVERNMENT

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# **Department of Finance**

Litiko LeteTimali

UmNyango weZeemali

Departement van Finansies

Kgoro ya Matlotlo

Enquiries

Ms N Nkamba

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# PROVINCIAL TREASURY CIRCULAR 18 (A) OF 2011

#### TO:

THE ACCOUNTING OFFICER: VOTE 1: OFFICE OF THE PREMIER (MR JM RABODILA)

THE ACCOUNTING OFFICER: VOTE 2: PROVINCIAL LEGISLATURE (MR RM MOROPA)

THE ACCOUNTING OFFICER (ACTING): VOTE 3: FINANCE (MR JB MBATHA)

THE ACCOUNTING OFFICER: VOTE 4: COOPERATIVE GOVERNANCE AND TRADITIONAL AFFAIRS (MR D MAHLOBO)

THE ACCOUNTING OFFICER: VOTE 5: AGRICULTURE, RURAL DEVELOPMENT AND LAND ADMINISTRATION (MS NL SITHOLE)

THE ACCOUNTING OFFICER: VOTE 6: ECONOMIC DEVELOPMENT, ENVIRONMENT AND TOURISM (DR DV DLAMINI)

THE ACCOUNTING OFFICER: VOTE 7: EDUCATION (MS MOC MHLABANE)

THE ACCOUNTING OFFICER: VOTE 8: PUBLIC WORKS, ROADS & TRANSPORT (MR KM MOHLASEDI)

THE ACCOUNTING OFFICER: VOTE 9: SAFETY, SECURITY & LIAISON (MR ST SIBUYI)

THE ACCOUNTING OFFICER: VOTE 10: HEALTH (DR JJ MAHLANGU)

THE ACCOUNTING OFFICER: VOTE 11: CULTURE SPORTS AND RECREATION (MS SP MJWARA)

THE ACCOUNTING OFFICER (ACTING): VOTE 12: SOCIAL DEVELOPMENT (MS NL MLANGENI)

THE ACCOUNTING OFFICER: VOTE 13: HUMAN SETTLEMENTS (MR D DUBE)

THE CHIEF FINANCIAL OFFICER: VOTE 1: OFFICE OF THE PREMIER (MR T NKOJOANA)

THE CHIEF FINANCIAL OFFICER: VOTE 2: PROVINCIAL LEGISLATURE (MR S SANYANE)

THE CHIEF FINANCIAL OFFICER: VOTE 3: FINANCE (MS P SEMENYA)

THE CHIEF FINANCIAL OFFICER: VOTE 4: COOPERATIVE GOVERNANCE AND TRADITIONAL AFFAIRS (MR MD SHIPALANA)

THE CHIEF FINANCIAL OFFICER (ACTING): VOTE 5: AGRICULTURE, RURAL DEVELOPMENT AND LAND ADMINISTRATION (MR R MNISI)

THE CHIEF FINANCIAL OFFICER: VOTE 6: ECONOMIC DEVELOPMENT, ENVIRONMENT AND TOURISM (MS IP HLATSHWAYO)

THE CHIEF FINANCIAL OFFICER: VOTE 7: EDUCATION (MR CB MNISI)

THE CHIEF FINANCIAL OFFICER (ACTING): VOTE 8: PUBLIC WORKS, ROADS & TRANSPORT (MR S SHONGWE)

THE CHIEF FINANCIAL OFFICER: VOTE 9: SAFETY, SECURITY & LIAISON (MR BH NGOMA)

THE CHIEF FINANCIAL OFFICER: VOTE 10: HEALTH (MS G MILAZI)

THE CHIEF FINANCIAL OFFICER: VOTE 11: CULTURE SPORTS AND RECREATION (MR M KHOZA)

THE CHIEF FINANCIAL OFFICER: VOTE 12: SOCIAL DEVELOPMENT (MS P MORGAN)

THE CHIEF FINANCIAL OFFICER (ACTING): VOTE 13: HUMAN SETTLEMENT (MS B MOJAPELO)

THE GENERAL MANAGER: SUSTAINABLE RESOURCE MANAGEMENT (PT) (MS NZ NKAMBA)

THE GENERAL MANAGER (ACTING): ASSETS AND LIABILITIES MANAGEMENT (PT) (MR R MASAMBO)

THE GENERAL MANAGER: FINANCIAL GOVERNANCE (PT) (MS J BEZUIDENHOUT)



#### NATIONAL TREASURY VISIT TO THE MPUMALANGA PROVINCE

National Treasury visits provinces twice during a financial year (July and November) as part of the budget process in order to assess progress made with budget implementation. This process highlights Departmental experiences and acts further as an early warning on pressures that might have financial implications and would require to be considered during the Adjustments Budget from a National Government level. In addition an assessment of performance and the impediments thereof in order to feed back into policy formulation and be considered in the evaluation of funding of new sector priorities.

The province will be visited on the 28 to 29 July 2011. According to the reports received from the National Treasury, the first provincial visit takes place while spending is still slow throughout the provinces.

The 2010/11 financial year realized large under expenditure compared to the previous financial years. R439.5 million of infrastructure grant to provinces was withheld. The above picture clearly indicates that spending during the previous financial year was very slow and as such service delivery. The recent protests attest to the expectations of our citizens versus the level of service delivery.

Therefore the focus for the current financial year is to "fast track service delivery while adhering to the principles of effective, efficient and economic use of resources". Thus, provincial departments need to demonstrate the capacity to provide the required services and efficiently spend the allocated budgets within the current financial year.

The departments' presentations should therefore focus on the capacity to fast track delivery, the assessment of performance against targets and efficient spending.

Attached hereto, please find a copy of the province specific terms of reference.

It is expected that Provincial Treasuries source the relevant information, as highlighted in the terms of reference, from our provincial departments prior to the visits. This will assist in deliberations and interaction during the bilateral.

Administrative arrangements are as follows:

• The three departments that have been selected are **Department of Education**, **Health** and **Public Works**, **Roads and Transport**.

The following departments: Human Settlements, Social Development, Agriculture, Rural Development and Land Administration

- HOD's must attend proceedings;
- Proceedings will be recorded; and
- Reports on the outcome of the meetings will be submitted to each Executing Authority.

Prior to receiving the information on the visits Department of Education, Health as well as Department of Public Works, Roads and Transport were invited to Infrastructure MTEC Hearings that were scheduled to take place on 21 July 2011. Given the above bilateral sessions with National Treasury it has been resolved that the MTEC Hearings will be combined with the National Treasury bilateral sessions.

It will be appreciated if each department can indicate between the two days their preference depending on the availability of the HOD and key personnel and revert back to Ms Bede Nkamba at <a href="mailto:nznkamba@mpg.gov.za">nznkamba@mpg.gov.za</a> on Monday 18 July 2011.

It will be further appreciated if Departmental presentations can be forwarded to the Provincial Treasury on or before Tuesday 26 July 2011 as indicated in the e-mail notofiocation dated 18 July 2011.

Regards

MR JB MBATHA

ACTING HEAD OF DEPARTMENT

DATE:

# NATIONAL TREASURY

# INTERGOVERNMENTAL RELATIONS

# PROVINCIAL BUDGET ANALYSIS

**PROVINCIAL VISITS** 

28-29 JULY 2011

TERMS OF REFERENCE

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## **Objectives of Treasury Meetings**

# (1) Review of quarterly performance reporting

- Are departments reporting properly?
- Accountability for performance reporting (sign off's etc)
- Review of previous year budget implementation
- · Assessment of the first quarter spending
- Assessment of the in-year pressures on the provincial budget
- Credibility of own revenue forecasting
- Credibility of IYM projections

# (2) General issues

- Supply Chain Management
  - Capacity within Provincial Treasury and departments
  - Late payments by provincial departments
  - · Interventions to address inefficiencies in procurement
  - Challenges relating to infrastructure service procurement
  - National Treasury instruction note on enhancing compliance, monitoring and improving transparency and accountability in supply chain management
- Audit outcomes on financial and performance information
- Provincial capacity with regard to planning and performance monitoring
- Institutional governance arrangements for entities
- Cash Management/Cash Flow/performance outputs
- Section 29 of 2010 DORA
- 2011/12 Provincial Budget Process
- PPP projects
- Other

# **Objectives of Departmental Meetings**

#### **Generic Terms of Reference**

## 1. Review specific performance issues relevant to each department

- Performance over the recent period (2010/11 outcome, MEC Speech (where applicable), APP 2011/12, and 1st quarter 2011/12)
- Factors impacting on performance
- Plan to improve level of performance

## 2. Supply Chain Management-Strategic Sourcing

Departments should demonstrate an improved understanding of:

- Spending patterns with regards to a chosen commodity (provincial treasuries should identify these commodities based on own analysis);
- The measures in place to enable sourcing practitioners to make informed sourcing and supply management decisions;
- Measures to maximize the government's buying leverage;
- Optimal budgeting and planning processes;
- Alternative methods to cut cost and improve services;
- Mechanisms to drive continuous improvement in contract compliance and supplier performance;
- Methods to ensure payment of suppliers within 30 days; and
- Measures to reduce direct procurement cost and administrative cost.

# 3. The Supply Chain Management Framework requires the National Treasury and each Provincial Treasury to establish a mechanism to:

- Receive grievances regarding non-compliance to the prescribed Supply Chain Management process; and
- Conduct enquiries and make recommendations for remedial action.

#### 4. Review financial issues specific to each department

• There is never enough money to fund all the many deserving activities proposed by the departments. Thus, the process of reprioritizing inevitably requires making some hard and often unpopular choices among competing priorities for public funds. Reprioritisation and efficiency savings will require the reduction of wastage and inefficiency, and to get greater value for each rand spent. The requirement also applies to public entities related to a parent department in the province.

#### 5. Infrastructure

- Assessment of progress with regard to the instutionalisation of the infrastructure planning process, especially with regard to confirmation of asset management plans for 2011/12 and the prioritized projects being implemented. Key issues to highlight are: whether the implementing agent has received the plans and prioritized projects; whether service level agreements have been signed; and the status of projects due for procurement.
- An assessment of whether departments are implementing IDIP best practice approaches and what are the factors that potentially prevent IDIP from meeting its intended objectives.
- Is there a monitoring and evaluation framework in place to monitor performance and transfers to Implementing Agents and is it effective? This should be supported by an assessment of accruals, variation orders and delays in payment processes.

# 6. General issues

- Spending plans for roll-over funds.
- Audit outcomes and plans towards clean audit and the level of readiness for auditing non-financial information. What is the impact of Internal audit unit on the audit outcome?
- Institutional governance arrangements for entities where applicable.
- Progress with regard to the implementation of the recommendations from the benchmarking meeting.
- Other.

# **SECTOR SPECIFIC TERMS OF REFERENCE Education**

#### 1. Performance issues

- ECD rollout:
  - Progress and noted challenges;
  - Grade R: progress on the implementation of universal Grade R Target of Universal Grade R by 2014.
- Inclusive Education: progress towards implementation of White Paper 6 of 2001; and
- School feeding:
  - Reach;
  - Quality/cost of meals;
- Progress on the rollout of laptop initiative.
- Distribution of Learner Teacher Support Material (LTSM)
- Human Resource Development Strategy (HRDS)
- Annual National Assessments (ANA) brief discussion on the outcomes of these assessments
- Outcome 1 and 5 progress thereon for 2010/11

- Compensation of employees issues
- No-fee school funding
  - targeting the right schools
  - distance to benchmark allocations (for quintile 1 & 2 target)
  - Number of full and partial exemptions by quintile and the corresponding rand amounts to estimate the loss of income to schools)
  - The level of subsidy for exemptions
- LTSM
  - Progress and the noted challenges on the implementation of procurement of Grade 10-12 Textbooks to support NCS.
  - Procurement model applied by the province
    - Continuous under expenditure on LTSM
    - Experience with the delivery of LTSM for the 2010/11 financial year
    - Supply Chain Management
      - payment of creditors
      - other challenges
    - Accruals from the previous financial year what went wrong?
    - monitoring of transfers to section 21 schools
    - support to non-section 21 schools (procurement of behalf of schools)
    - Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- Compensation of employees
  - Budgeting for compensation of employees
  - Management of excess educators

#### 3. Infrastructure Issues

A clear perspective of the performance of infrastructure expenditure per overall project cycle approach. (Feasibility, design, tender, construction, retention and handed-over projects). A quantification and analysis will assist.

- Progress on the Grade R (to expand the number of Grade R places available), and Inclusive Education (meant to increase the number of school places available for learners with disabilities)
- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritisation process undertaken.
- Number of New Schools and Classrooms built (completed and on-going). They
  must indicate the costs involved. Electrification, Sanitation and Water Supply
  Projects. How Maintenance is carried out.
- What is the basis for maintenance budget (how do they come with maintenance budget)? To what extent does maintenance support employment creation and what is the level of community involvement? Is there a use of term contracts for implementation? How much is awarded to Section 21 schools for maintenance and how it is monitored?
- Identify possible risks of under spending and what actions are being taken to avert under spending by the province on capital budgets.

#### Health

## 1. Performance issues

- Progress report on Primary Health Care restructuring.
- Departmental plans on modernization of tertiary services.
- Actual trends on recruitment and retention of skilled staff (the impact of OSD implementation).
- MDR & XDR TB (construction of additional units and medicine).
- Reducing infant mortality.
- progress in Provincialization of health facilities under Municipalities

- Hospital budgets.
- How does the department monitor the hospital budget?
- Supply Chain Management:
  - o Payment of creditors;
  - o Capacity within provincial department; and
  - o Challenges relating to infrastructure service procurement.
- Improvement plan for audit outcomes.
- Provide a special focus and report on HIV/Aids, NTSG.
- Equipping health facilities (non-personnel, non capital issues).

- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- Accruals.
- Medicine and medical consumables.
- Phasing in of Forensic pathology (2011/12) and hospital revitalization grant (2012/13) into the equitable share.
- Funded policy priority:
  - Health Therapeutic OSD;
  - o Medical registrar in obstetric and paediatric; and
  - o Recapitalising nursing colleges.
- Revenue collection strategy.
- Compensation of employees budget are there any pressures
- OSD implementation matters emanating from previous visits overpayment progress theron
- 2010/11 No work no pay
- Recent media coverage issues of safety and security at a facility level
- Recent media coverage 5 officials in custody internal control issues

#### 3. Infrastructure Issues

- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritisation process undertaken.
- Number of Hospitals and Clinics built (completed and on-going). Costs must be indicated.
- Maintenance involves preventative (routine) and reactive maintenance. To what
  extent does maintenance support employment creation and what is the level of
  community involvement? What is the basis for maintenance budget (how do they
  come with maintenance budget)
- Progress and challenges with regard to the Hospital Revitalization projects
- Identify possible risks of underspending and what actions are being taken to avert underspending by the province on infrastructure budgets.
- Conditional assessments done on the health facilities by CSIR how is the department responding to the outcome of the assessment.

# **Public Works Roads and Transport**

#### 1. Performance issues

- Acquisition and retention of engineering and quantity surveying skills.
- Project management team.
- Progress with EPWP.
- Learner transport; and
- Devolution of property and progress on GIAMA.

#### Roads and Commuter Rail Infrastructure

- Road Network by type paved/gravel/access in Km and costs per Km.
- Spending on road maintenance and costs per Km.
- Service delivery trends in roads infrastructure (completed and proposed projects).
   Type of work- upgrading, rehabilitation, surfacing, construction etc. EPWP projects and budgets over the MTEF.

# **Public Transport**

- Funding approach and performance measures for public transport.
- Progress on bus subsidies and proposal allocation of grant funding and progress on Integrated Public Transport Networks.
- RIFSA outputs road quality assessment, classification and RAMS. 'Allocation criteria in 2013/14 will include a fully functional RAMS and will incorporate traffic and geo-climatic conditions.'
- Overload control progress (where applicable).
- ENATIS funding flows and monitoring.
- Rural transport alignment to EPWP.

# 2. Financial issues

- General trends in expenditure per programme/economic classification; and
- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).

### Policy Issues

- o Progress on Target ratio of Programme 1 as a percentage of total expenditure
- Revenue collection strategy.

## 4. Infrastructure Issues

- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritization process undertaken.
- Maintenance involves preventative (routine) and reactive maintenance. What is the level of community involvement in maintenance projects? Is there a use of term contracts for implementation?
- Identify possible risks of underspending and what actions are being taken to avert underspending by the province on capital budgets

# Agriculture and Rural Development and Land Administration -

The Department is requested to make a presentation on the Comprehensive Rural Development Programme (CRDP). In order to showcase the CRDP concept, a special request has been made by the Provincial Treasury that the Department present the CRDP concept and only provide reports on the National Treasury terms of Reference.

The department is expected to provide the reports for analysis by the Provincial Treasury and further submission to the National Treasury on the matters listed below.

#### 1. Performance issues

# **Update on the Farmer Support Programme**

- Farmer support (Growth rates).
- Livestock dipping.
- Vaccination (Swine programme).
- Start-up capital for poor farmers or revolving funds.
- Extension services (training on production methods; marketing, etc).
- Ilima/Letsema projects.
- How does the department ensure the sustainability of farmer support projects and developing small farmers into commercial farmers?

## **Policy Issues**

- Rural development (strategies) (progress on implementation)
- The role of the department in the New Growth Path

#### 2. Financial issues

- General trends in expenditure per programme/economic classification.
- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- CASP/Ilima letsema spending plans.

### 3. Infrastructure Issues

- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritization process undertaken.
- Number and type of infrastructure built (completed and on-going). Indicate the costs involved. Electrification, Sanitation and Water Supply Projects. How Maintenance is carried out.

- Maintenance involves preventative (routine) and reactive maintenance. What is the level of community involvement in maintenance projects? Is there a use of term contracts for implementation?
- Identify possible risks of underspending and what actions are being taken to avert underspending by the province on capital budgets.

Economic Development, Environment and Tourism the department will not participate during the bilateral sessions however is expected to provide the reports for analysis by the Provincial Treasury and further submission to the National Treasury

#### 1. Performance issues

- Linkages with municipal LED initiatives.
- Development and Financing of capital intensive projects.
- Public Entities:
  - o Oversight and management challenges; and
  - o Sustainability of schedule 3D (PFMA) entities.
  - Listing and De-Listing of entities
  - The role of the department in the New Growth Path

# Improved support to Small businesses and Cooperatives

- Linkages with the DTI and other agencies on economic infrastructure projects.
- Bio Diversity Environmental Affairs
  - o Waste Management
  - o Protected Areas
  - o Bio Diversity

- · General trends in expenditure per programme/economic classification.
- Vulindlela tool assessment thereof
- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- Overspending of Budget baseline 2 consecutive years
- Target ratio Programme 1 as a percentage of total departmental expenditure

Social Development - the department will not participate during the bilateral sessions however is expected to provide the reports for analysis by the Provincial Treasury and further submission to the National Treasury

#### 1. Performance issues

# **Child Care & Protection**

- Progress with regard to the implementation of the Children's Act.
- How do you plan to increase bed space for new children coming into the system?
- Turn around strategy for foster care backlogs.
- Funding norm.
- ECD
  - 1. Challenges with regard to the implementation of the EPWP social sector grant.
  - 2. Coordination with other sectors education.
  - 3. Norms and standard for funding ECD centres.

#### **Substance Abuse**

1. What Strategy does the department implement to reduce substance abuse?

#### Youth

1. What type of youth programmes are currently being implemented?

# Financial issues

- Previous financial year outcome
- Management of accruals
- Spending capacity
- Target ratio Programme 1 as a percentage of total departmental expenditure

#### Personnel

- What has the trend been with filling of posts for social services professionals? Please provide the total number of posts filled over the past 3 years per category of social service professional (social workers, social auxiliary workers, community development practitioners, child & youth care workers, etc).
- Please provide the number of vacant posts over the past 3 years per category of social service professional (social workers, social auxiliary workers, community development practitioners, child & youth care workers, etc).
- Progress on the implementation of previous personnel allocation.
- Spending capacity vs service delivery performance.

#### 2. Infrastructure Issues

- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritization process undertaken.
- Number of Secure Care Centers, and other social welfare related facilities built (completed and on-going). Is the province involved in any projects related to office space and accommodation for personnel?
- Indicate the costs involved. Electrification, Sanitation and Water Supply Projects. How Maintenance is carried out?
- Maintenance involves preventative (routine) and reactive maintenance. What is the level
  of community involvement in maintenance projects? Is there a use of term contracts for
  implementation?
- Identify possible risks of underspending and what actions are being taken to avert underspending by the province on capital budgets.
- What are the current challenges that may result in underspending?

Culture, Sport and Recreation – the department will not participate during the bilateral sessions however is expected to provide the reports for analysis by the Provincial Treasury and further submission to the National Treasury

#### 1. Performance issues

## **Sport**

- How does the province "dovetail" their programmes with that of the national department (CG, club development etc.) and that of Federations?
- What type of cooperation exists between the department and the provincial Dept of Education? If there is no cooperation, why not, given the "customers" are essentially the same people e.g. School sports.
- Link with the MIG on the construction of sports facilities.
- Community projects that are being implemented.

## Arts

- How does the province "dovetail" their programmes with that of the national department (CG, investing in culture, social cohesion etc.) and with those of arts councils, arts NGO's etc?
- What type of cooperation exists between the department and the provincial Dept of Education? If there is no cooperation, why not, given the overlapping mandates around social cohesion, for example.

# Library and Archive Services

- Location of Library Services within the province.
- Cooperation with municipalities and the provincial Department of Education.
- Stock levels.
- Utilization of libraries.
- Progress with regard to the provincialization of libraries.
- Construction of the Archive centre

#### 2. Financial issues

- General trends in expenditure per programme/economic classification.
- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- Monitoring and Evaluation of transfers to the NGOs, Arts Council and Exhibitions.
- A number of professional clubs/associations being funded by the Department.
- Grant spending.

### 3. Infrastructure Issues

- Breakdown in terms of the nature of investments (new construction/maintenance split) as well as reasons for that in terms of the prioritization process undertaken.
- Maintenance involves preventative (routine) and reactive maintenance. What is the level of community involvement in maintenance projects? Is there a use of term contracts for implementation?
- Identify possible risks of underspending and what actions are being taken to avert underspending by the province on capital budgets.

Human Settlement the department will not participate during the bilateral sessions however is expected to provide the reports for analysis by the Provincial Treasury and further submission to the National Treasury

#### 1. Performance issues

- How does the housing sector integrate with other departments and levels of government in the delivery of houses? (Spatial planning) (MOU)
- The current housing backlog.
- Progress on blocked projects.
- NHBRC project and home enrolment: the use of contractors not registered and quality issues post hand over stage.
- The provincial plan to speed-up the delivery of housing.
- The waiting list of beneficiaries.
- The availability and release of state or private land for low cost housing.
- Migration patterns.
- Municipal participation in housing delivery.
- Capacity constraints and interventions.
- Product cost (RDP house).
- Financial value and projects delivered by service providers.
- Incomplete houses.
- Update on Lekwa, Mangosuthu and Pixley Ka Seme projects

- Reprioritisation within the current financial year (reprioritising funding from low priority to high priority programme or activity).
- Allocations to municipalities, incidence of fiscal dumping and impact of frequency of municipal adjustment budgets.
- Spending plans for Human Settlement Development Grant to avoid March spike.
- The implementation of property tax for social infrastructure (business rates for government and non-government sector?)

# **NATIONAL TREASURY 2011 JULY VISIT**

# **PROGRAMME SCHEDULE**

# **FIRST DAY**

Departments	Time
Treasuries Meeting	08:30-11:00
Agriculture, Rural Development and Land Administration	11:00-13:00
Lunch	13:00-13:45
Public Works, Roads & Transport	13:45-15:30
Теа	

# **SECOND DAY**

Departments	Time
Education	08:30-10:00
Tea	10:00 - 10:15
	10:15 - 11:00
Health	11:00 - 13:00
Lunch	13:00-13:45
Health	13:45-15:00