MPUMALANGA PROVINCIAL GOVERNMENT

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Department of Finance Office of the HOD

Litiko LeteTimali

UmNgango weZeemali

Departement van Finansies

Kgoro ya Matlotlo

Enquiries: Ms C Makwela x4116 Ref No : DOF 13/6/1/2

PROVINCIAL TREASURY CIRCULAR NO 18 OF 2013

TO:

THE ACCOUNTING OFFICER: VOTE 1: OFFICE OF THE PREMIER (DR NONHLANHLA MKHIZE)

THE ACTING ACCOUNTING OFFICER: VOTE 2: PROVINCIAL LEGISLATURE (MR JB SILINDA)

THE ACCOUNTING OFFICER: VOTE 3: FINANCE (MS NZ NKAMBA)

THE ACCOUNTING OFFICER: VOTE 4: CO-OPERATIVE GOVERNANCE AND TRADITIONAL AFFAIRS (MR MD MAHLOBO)

THE CONVENER: OPERATION CLEAN AUDIT PROVINCIAL COMMITTEE (MR B STRAUSS)

TO: ALL THE MUNICIPAL MANAGERS (MM)

THE MUNICIPAL MANAGER: BUSHBUCKRIDGE LOCAL MUNICIPALITY (MR D SHABANGU)

THE ACTING MUNICIPAL MANAGER: CHIEF ALBERT LUTHULI LOCAL MUNICIPALITY (MR VN MPILA)

THE MUNICIPAL MANAGER: DIPALESENG LOCAL MUNICIPALITY (MR DV NGCOBO)

THE MUNICIPAL MANAGER: DR JS MOROKA LOCAL MUNICIPALITY (MR ZW MCINEKA)

THE MUNICIPAL MANAGER: DR PIXLEY KA ISAKA SEME LOCAL MUNICIPALITY (MR PB MALEBYE)

THE MUNICIPAL MANAGER: EHLANZENI DISTRICT MUNICIPALITY (ADV H MBATHA)

THE MUNICIPAL MANAGER: EMAKHAZENI LOCAL MUNICIPALITY (MRS TJ SHOBA)

THE MUNICIPAL MANAGER: EMALAHLENI LOCAL MUNICIPALITY (MR G MTHIMUNYE)

THE MUNICIAPL MANAGER: GERT SIBANDE DISTRICT MUNICIPALITY (MR C HABILE)

THE MUNICIAPL MANAGER: GOVAN MBEKI LOCAL MUNIPALITY (MR MF MAHLANGU)

THE MUNICIAPL MANAGER: LEKWA LOCAL MUNICIPALITY (MR L TSHABALALA)

THE MUNICIAPL MANAGER: MBOMBELA LOCAL MUNICIPALITY (MR X MZOBE)

THE MUNICIPAL MANAGER: MKHONDO LOCAL MUNICIPALITY (MR AN MAHLANGU)

THE MUNICIPAL MANAGER: MSUKALIGWA LOCAL MUNICIPALITY (MR TBW DLAMINI)

THE MUNICIPAL MANAGER: NKANGALA DISTRICT MUNICIPALITY (MR AG ZIMBWA)

THE MUNICIPAL MANAGER: NKOMAZI LOCAL MUNICIPALITY (MR MD NGWENYA)

THE MUNICIPAL MANAGER: STEVE TSHWETE LOCAL MUNICIPALITY (MR WD FOUCHE)
THE ACTING MUNICIPAL MANAGER: THABA CHWEU LOCAL MUNICIPALITY (MR S MAEBELA)

THE MUNICIPAL MANAGER: THEMBISILE HANI LOCAL MUNICIPALITY (MR JI SINDANE)

THE MUNICIPAL MANAGER: UMJINDI LOCAL MUNICIPALITY (MR P MSIBI)

THE MUNICIPAL MANAGER: VICTOR KHANYE LOCAL MUNICIPALITY (MS RM MAREDI)

TO: ALL THE CHIEF FINANCIAL OFFICERS (CFO)

THE ACTING CHIEF FINANCIAL OFFICER: BUSHBUCKRIDGE LOCAL MUNICIPALITY (MR S MOKGANYA) THE ACTING CHIEF FINANCIAL OFFICER: CHIEF ALBERT LUTHULI LOCAL MUNICIPALITY (MR NJ NHLABATHI)

THE ACTING CHIEF FINANCIAL OFFICER: DIPALESENG LOCAL MUNICIPALITY (MS A NGEMA)
THE ACTING CHIEF FINANCIAL OFFICER: DR JS MOROKA LOCAL MUNICIPALITY (MR Z SKHOSANA)
THE CHIEF FINANCIAL OFFICER: DR PIXLEY KA ISAKA SEME LOCAL MUNICIPALITY (MR ZP SHONGWE)





THE CHIEF FINANCIAL OFFICER: EHLANZENI DISTRICT MUNICIPALITY (MR W KHUMALO)

THE ACTING CHIEF FINANCIAL OFFICER: EMAKHAZENI LOCAL MUNICIPALITY (MR S MAHLANGU)

THE CHIEF FINANCIAL OFFICER: EMALAHLENI LOCAL MUNICIPALITY (MR JB DORFLING)

THE CHIEF FINANCIAL OFFICER: GERT SIBANDE DISTRICT MUNICIPALITY (MR AY SINGH)

THE CHEIF FINANCIAL OFFICER: GOVAN MBEKI LOCAL MUNICIPALITY (MR J MOKGATSI)

THE ACTING CHIEF FINANCIAL OFFICER: LEKWA LOCAL MUNICIPALITY (MR SIF GATES)

THE CHIEF FINANCIAL OFFICER: MBOMBELA LOCAL MUNICIPALITY (MS Z MALAZA)

THE CHIEF FINANCIAL OFFICER: MKHONDO LOCAL MUNICIPALITY (MR T MABUYE)

THE CHIEF FINANCIAL OFFICER: MSUKALIGWA LOCAL MUNICIPALITY (MRS TM LENGWATE)

THE CHIEF FINANCIAL OFFICER: NKANGALA DISTRICT MUNICIPALITY (MRS A STANDER)

THE CHIEF FINANCIAL OFFICER: NKOMAZI LOCAL MUNICIPALITY (MR B KHOZA)

THE ACTING CHIEF FINANCIAL OFFICER: STEVE TSHWETE LOCAL MUNICIPALITY (MS E WASSERMANN)

THE ACTING CHIEF FINANCIAL OFFICER: THABA CHWEU LOCAL MUNICIPALITY (MR O KGOETE)

THE CHIEF FINANCIAL OFFICER: THEMBISILE HANI LOCAL MUNICIPALITY (MS SM MAKGABA)

THE CHIEF FINANCIAL OFFICER: UMJINDI LOCAL MUNICIPALITY (MR P MPELA)

THE ACTING CHIEF FINANCIAL OFFICER: VICTOR KHANYE LOCAL MUNICIPALITY (MS HENRIETTA BOTES)

2012/13 YEAR-END REPORTING REQUIREMENTS

The financial year-end is approaching. According to the Municipal Finance Management Act No 56 of 2003 (MFMA) Section 126 (1) (a) the Accounting Officer for a municipality -

"(a) must prepare the annual financial statements of the municipality, and within two months after the end of the financial year to which those statements relate, submit the statements to the Auditor-General for auditing."

The Provincial Treasury would thus like to advice municipalities to ensure that the following issues are attended to:

AUDIT PROCESS

Municipalities should ensure that Audit Steering Committees are established at the beginning of the audit process. The terms of reference and the constitution of the Audit Steering Committee are outlined in **Annexure A.**

PREPARATION OF FINANCIAL STATEMENTS

- All suspense accounts should be cleared to zero by 30 June 2013 to enable the municipality to provide complete financial information on expenditure and revenue.
- Stock counts and reconciliation of assets, VAT, creditors, debtors and bank must be performed.
- The expenditure management report should be scrutinised to make sure that all expenditure is properly allocated to budget appropriated
- All supporting documentation for all transactions, and other important records should be made available for audit purposes.

Attached is a checklist for other issues to be made available for audit purpose. (Annexure B)

A work plan is also attached as Annexure C to provide guidance of when to complete the annual financial statements and annual reports.





SUBMISSION OF PERFORMANCE INFORMATION

The Auditor-General will be engaging in performance audit reviews for the financial year ended 30 June 2013. Municipalities are therefore required to make first submission of the Annual Report to the Office of the Auditor-General by 30 August 2013 to enable the auditors to perform the necessary audit procedures before 30 November 2013.

Regards

MŚ NZ NKAMBA

HEAD OF DEPARTMENT

ANNEXURE A

AUDIT STEERING COMMITTEE

TERMS OF REFERENCE

The aim of the Audit Steering Committee is to establish a formal communication channel between the Municipality and the Office of the Auditor-General, in this way to accomplish a sound co-operation between the parties. Matters that may be discussed during the meetings of the Audit Steering Committee are, *inter alia*;

- Audit planning for the year -in other words which activities will be subjected to an audit and the reasons.
- Estimated audit costs.
- The estimated costs of the auditing for the year must be furnished, as the Municipality must budget for the expenditure;
- Any deficiencies or irregularities revealed during audits.
- The Audit Steering Committee gives the parties the opportunity to discuss problems and in this way to prevent any unnecessary written communication, which can be time consuming and costly.
- Discussion of audit reports, Management letters and queries of a serious nature to obtain unanimity on the contents and to expedite the finalisation thereof.
- Problems emerging during audits, e.g. availability of records, etc.
- Create the opportunity for the Municipality to give inputs in good time.
- The identification of contact persons for enquiries and mutual communication.

CONSTITUTION

In order to ensure the efficient functioning of the Audit Steering Committee, the committee should consist of the following members:

- Municipal Manager
- Chief Financial Officer
- Departmental Managers
- Head of Internal Audit
- Representatives from the Office of the Auditor-General;
- Secretary in order to ensure that proper minutes are taken of the meeting and are distributed to all members.





ANNEXURE B

	Guide on audit file
Municipality:	
Date:	
Year end:	30/06/2013
Purpose: Prepared by: Reviewed by:	Guidance on documentation, working papers, etc to be included in audit file
Reference:	Approach

Documents to be included in the audit file

In order to facilitate and manage an efficient and an organised audit process it would be necessary for a municipality to compile an audit file.

The audit file would consist of, amongst others, the following documentation, including schedules and working papers to support figures disclosed in the financial statements:

Check Reference

Regularity Audit:

Carlo Carlo Carlo	General financial information The financial statements for current and previous financial year compliant with the appropriate		
1	basis of accounting		
Z	For municipalities with entities, the consolidated financial statements for current and previous	+	
3	Accounting Policies	+	
4	Municipal manager's report		
5	The original and approved budget and original and approved mid-year budget adjustments	 	
6	Trial balance at 30 June that agrees to the financial statements submitted	-	
	An electronic and hard copy of the prior year AFS, Prior Period Error recon, prior year Trial	-	
	balance, General Ledger, Cash Book, Adjustment Journals as at 30 June. In addition, this would	1 1	
7	include any other information that would be required by the Auditor-General in the required	1 1	
8	A separate list of any adjusting journals to trial balance after submission of financial statements		
1470	General non-financial information	STATE OF THE STATE	100
1	Performance report		
2	IDP (Integrated Development Plan) and the SDBIP (Service Delivery Budget Implementation Plan)		_
3	Organisational chart / organogram		-
4	All written delegations of powers		
	Service level agreements with third parties to whom functions have been outsourced (e.g.		-
5	accounting and internal audit)		
6	Code of conduct / ethics		
7	Business continuity plan and backup policies		
8	Recruitment policy and other HR policies		
9	The Integrated Development Plan (IDP)		
10	An evaluation of the Integrated Development Plan for that year-end.		
11	Quarterly performance reports		
12	All approved policies and procedure manuals		
13	An evaluation of all approved policies and procedure manuals.		
12201000 122	Signed performance agreements for the period under review (especially for the Municipal		
14	Manager and the CFO)	1	
15	Risk management policy and risk assessment		
16	Fraud prevention plan		
17	Credit control policy		
18	Policy for calculating the provision for doubtful debt		
19	Preferential procurement policy		
20	Subsistence & Travel policy		
21	Minutes of Council and EXCO meetings		
22			
	SCOPA resolutions		
23	Monthly budget and Treasury reports and monthly/quarterly reports that must be tabled to Council,	1111/12/2019	
23	e.g. implementation of SCM policy, monthly expenditure and salaries		
	A list of the following numbers: PAYE, UIF, SDL, VAT		
25	A list of related parties	M.1	
10	Declarations of conflict of interests register for both councillors and management, with system		
26	process documentation of how this feeds into the AFS.	l.	

Guide on audit file

Munic	ipality:

Date:

30/06/2013

Guidance on documentation, working papers, etc to be included in audit file

Year end:
Purpose:
Prepared by:
Reviewed by:
Reference:

Approach

A PER SERVICE			9
	Internal audit and the Audit Committee		
1	Names and qualifications of internal audit staff		
2	Annual internal audit plan and 3 year rolling plan		
3	Internal audit reports completed during the year under review		
4	Quarterly reports to the Audit Committee		
5	List of audit committee members		
6	Audit approach, methodology and systems use		
-	Progress reports from the Audit Committee that was implemented by the accounting officer for the past		
7	years including measures taken by the municipality to address audit findings		
8	Internal audit charter		
9	Audit committee meetings minutes		
- STANKS			
	Revenue and Receivables	E WELL	
	The council resolution where the budget for the financial year was approved to ensure that the tariff		
1	structure for the year under review was approved by council in terms of Section 75A of the Municipal Systems Act- (Refer to guidance tab)		1
2	The newspaper advert containing the following in respect of the approval of tariff—		-
3	(i) that a resolution as contemplated in subsection (2) has been passed by the council;		-
	(ii) that a copy of the resolution is available for public inspection during office hours at the main		-
4	administrative office of the municipality and at the other places specified in the notice; and		
5	(iii) the date on which the determination will come into operation		-
6	Letter to the MEC of DPLG that the above notice has been published		-
7	The approved valuation roll	 	<u> </u>
8	The rates reconciliation between the valuation roll and the rates that were levied		-
	Certificate / documents confirming the qualification / accreditation of the valuer responsible for the		-
9	valuation roli	1	
10	Contracts for rental income received and calculations of straight-lining of rental income	 	B.1
11	Register of deposits, rentals and all direct income received		B.1
12	Schedule of interest and dividends received		D.1
13	Schedule of grants received		71117
14	Monthly calculations on distribution losses on electricity and water and any reticulation losses		
	Calculations of discounting of accounts receivable in terms of accounting standard on Financial		
15	Instruments and Circular 9 issued by SAICA		
16	Register of manual receipt books issued		
	Monthly NATIS reports that reflect the amount paid over to the Department of Transport and the amount		
7	retained by the municipality as admin fee / commission		
8	Register of traffic fine books issued		
9	Calculation of the provision for doubtful debt		D.1
20	Council resolution approving bad debts written off		
!1	Debtors age-analysis at year-end		
2	Reconciliation between the GL receivables control account and the age analysis		
3	Complete, detailed list of all consumer debtors and other debtors		
4	Documentation relating to any auctions held to dispose of assets	4	
5	List of indigent debtors		
CO III CO			
	Purchases and Payables		
	The municipality's SCM policy		
	The list of approved / accredited providers of goods and services		
	Signed contracts / SLAs entered into with contactors		
	Tender register with all tenders awarded during the year, a register of all formal written price quotations	N COMPOSITION OF THE PROPERTY	
	accepted and a register of all instances where municipality have deviated from the normal procurement procedures		
	<u> </u>		
	Period end reconciliation between accounts payable sub-ledger and the general ledger		

Guide on audit file

Municipality:	
Date:	
Year end:	30/06/2013
Purpose:	Guidance on documentation, working papers, etc to be included in audit file
Prepared by:	g papers, or to an included in dealt inc
Reviewed by:	
Reference:	Approach

8 Insurance contract/s entered into	erence.	Approach	
8 Summary of debtors payments received in advance and unallocated receipts 9 Reconciliation between the VAT control account and the June VAT 201 10 Reconciliation between the VAT on the outstanding debtors at year-end minus: VAT on outstanding creditors 11 creditors 12 Calculation of the basis of appointorment for the purposes of claiming VAT input on goods/services used in making of partially-tazable supplies (mixed supplies) 13 Calculations of discounting of accounts payable in terms of accounting standard on Financial Instruments and Otroular 9 issued by SAICA 14 Eleter from the local bargaining forum that approves general salary increases 15 Written Human Resource policies (incl. a policy on overtime) 16 A list of all vacancies and the vacancy rate 17 A list of all appointments and terminations during the year 18 A list of all appointments and terminations during the year 19 Leave register and calculation of the leave gratuity and leave accrual / provision 19 Support for MPMA disclosures, PAYE, UF, etc. 10 Schedule of remuneration paid to key management 10 Schedule of stock count and instructions 10 Schedule of stock count and instructions 10 Government Gazette for determination of Councillor's remuneration 10 Schedule of stock count and instructions 10 Schedule of stock count and instructions 11 List of additions and disposals of assets during the year 12 List of additions and disposals of assets during the year 13 Authorisation of additions and disposals of assets during the year 14 Insurance contract's entered in line weet of the year and support of the provision of the leave gratuity and leave account and instructions 15 Council approval for adjustments in inventory 16 Reconciliation between stock listing and the GL 17 Gaculation of water in pipes at year-end provision and disposals of assets during the year 18 Austroitation of additions and disposals of assets them off, date of purposa end disposals of the provision and purposal purposal purposals and file posals in transalt engine for, linearing the	7	List of accruals at year-end	
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Guide on audit file

Municipality:	
Date:	
Year end:	30/06/2013
Purpose:	Guidance on documentation, working papers, etc to be included in audit file
Prepared by:	
Reviewed by:	
Reference:	Approach

1	A list of the bank and investment accounts in the name of the municipality, as well as contact details. Proof bank account details being submitted to National Treasury.	of	
2	Year-end bank reconciliations on all bank accounts		-
	Investment register that makes reference to the investments that were made, withdrawn, interest accrued		G.1
	and any other changes to the investments. The register must reflect the correct value of the investment	- 1	
	the date of acquisition, the date of maturity, the purpose for which the investment is to be utilised upor	1	1
3	maturity and authorisation for any withdrawals from investments.		
4	Loan register for long-term debtors		
	Supporting documentation or agreements for long term debtors. The historical data on short-term debtors		
5	and what measures the municipality has implemented to recover the outstanding municipal debt.	1	
	Register of conditional grants; indicating the opening balance, the amount received the amount		
	transferred to revenue and the unspent closing balance that agrees to AFS and grant bank account.		
6	Reports submitted to Council and Treasury regarding allocations received by the municipality.		
7	Lease register (operating and finance leases), their supporting documentation and all calculations:		A.1 & B.1
	(i) Calculations of straight-lining of operating leases as lessee		A.1
	(ii) Calculations of straight-lining of operating leases as lessor		B.1
	(iii) Amortisation schedules for all finance lease agreements		A.1
	(iv) Documentation required of all leases that supports disclosure in financial statements.		A.1 & B.1
	Loans register with reference to outstanding loans, any redemptions made during the year and the short-		
8	term portion per loan agreements. The loan register must contain the necessary authorised signatures,		
9	and the purpose for which the loan has been acquired.		
10	Schedule of provisions that were authorised during the year		
11	Details relating to any post balance sheet events that should be provided for		
12	Schedule of all landfill sites used by the municipality to dump refuse.		
13	Provincial environmental implementation plan		
14	Council resolutions to confirm that contributions to funds/reserves and capital expenditure		
	Cash management and investment policies		
15	Petty cash reconciliation at year-end All suspense accounts are required to be cleared as at 30 June with the necessary supporting		
	documentation. In the event there are un-cleared items in the suspense accounts, the accounting officer is		
	required to provide detailed motivation on why such items appear in the suspense accounts and also		
16	provide confirmation to the Auditor-General on corrective action to be taken.		
17	All control accounts are required to be correctly balanced and supported by necessary documentation		
18	Summary of all prior period errors and adjustments to comparative figures		
	Disclosure and other matters	PROTEIN STREET	105 A 34
1	Schedule of unauthorised, irregular and fruitless & wasteful expenditure		
	Report submitted to the AO, Mayor, MEC of DPLG and the AG relating to unauthorised, irregular and		
2	fruitless & wasteful expenditure and SAPD if fraud		
3	A schedule with investigations, litigations and claims by the municipality or against the municipality		
4	A schedule with contingent liabilities		
5	A list of financial guarantees on behalf of employees		
	Names and contact details of legal representatives in order to obtain legal confirmations		
	A schedule of commitments at year-end		
7			
8	A scriedule of commitments at year-end Schedule detailing contributions to organised government during the year A contract register		

ANNEXURE C

SUGGESTED YEAR-END REPORTING WORK PLAN - 2013

Activity			
	Due date	Responsibility	RATTARA
Ailliudi Filianciai Statements		, Land	MFIMA
Update outstanding reconciliations			
Follow-up outstanding orders and invoices	March - June 2013	Finance Officials	
Perform Stock colints	May - June 2013	Finance Officials	
Financial Year end	28-Jun-13	Finance Officials	
	30 June 2013	All Municipalities	
Correction of allocations and clearing of suspense accounts	12 July 2013	Commadic Concern	
Final trial balance and signing off	2 Ozy 2013	r mance Officials	
Capturing the prior and current year figures on the template	19 July 2013	Finance Officials and CFO	
Review of the AFS	08 August 2013	Finance Officials	
Submission of the AES to be an alternative	16 August 2013	CFO	
Evaluation of AFS has a second and the second and t	19-Aug-13	Internal Audit	
Siminal of ATS by Audit Committee	23 August 2013	Audit Committee	
Organist Oil Of Arts	30 August 2013	CEO/MM	
Submission of the AFS to Auditor-General (AG)	30 August 2013	MANA	
			sec12b(1)(a)
Perfomance and Annual Report			
Compilation of Performanceand annual Report			
Review of the Report	26 July 2013	PMS Manager	
Final corrections on the Denest	05 August 2013	MM	
Colors of the Nepoli	08 August 2013	PMS Manager	
Evaluation of the Annual Repoort by Audit Committee	23 August 2013	Audit Committee	
Submission of Annual Report to AG	30 August 2013	MM	
Annual Report (AR)			
Consolidated AR			
Final AR	15 November 2013	Planner	
Review and final approval of AR	02 Dec 2013	Planner	
Submission of AR printers proof to AC	06 Dec 2013	MM	
Printing of AR	10 Jan 2014	CFO & Communication	
of the manifest of the second	24 Jan 2014	Planner & Communication	
dening of the multiplanties AR's to Municipal Council	31 Jan 2014	MAYOR	200407(0)
			Sec. (2)